



**TO:** Colorado Department of Higher Education

**FROM:** Ryan Allred, University of Colorado System Office, Director of Institutional Research and Data Analysis

**SUBJECT:** C.R.S. 23-1-113.5, Resident Admissions, Reporting for 2020-21

**DATE:** October 3, 2022

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In compliance with reporting requirements specified in Colorado law and CCHE Admissions Standards Policy (from April 11, 2014), all campuses of the University of Colorado submit SURDS data files scheduled by the Colorado Department of Higher Education. Historically, these data include all necessary data elements to describe necessary populations. In recent years, changes were made to the resident admissions statute, C.R.S. 23-1-113-5, which defined a Colorado Scholar Program that weights the count of qualified scholars in resident admissions reporting calculations and, in specific sections, excludes international and exclusive online enrollment. While expansion of the SURDS data collection process is under review, there are currently no SURDS data available to the Colorado Department of Higher Education that identifies recipients of the CU-Boulder Esteemed Scholars Program and discrepancies in the definition of exclusive online enrollment. This memorandum serves as an addendum to SURDS data reporting to fulfill resident admissions reporting requirements.

#### Colorado Scholars

As specified in paragraph (5)(a), a state-supported institution of higher education or a campus of the institution **may count each Colorado scholar** who enrolls at the institution or the campus of the institution **as two in-state students** for purposes of calculating the percentages and fractions of in-state students. This weighting is subject to a limit, specified in paragraph (5)(d), **as to not exceed eight percent** of the total number of in-state students that the institution counts in the applicable fraction or percentage in that academic year.

#### International Enrollment

As specified in paragraph (4)(a)(I) and (4)(a)(II), the percentage of incoming freshman and the percentage of students enrolled at each campus exclude “foreign students”, applied in this report as international enrollment (non-resident aliens).

#### Exclusive Online Enrollment

As specified in paragraph (4)(a)(II), the percentage of students enrolled at each campus exclude “students enrolled solely in online courses.” An exclusive online student is one enrolled during the summer, fall, or spring term that enrolled exclusively in courses delivered online. In this report, all course credit hours taken during the fiscal year are evaluated and the student is flagged as exclusively online when 100% of their enrolled



credit hours were delivered online.

#### Resident Admissions Reporting

In Appendix A: Paragraph (4)(a)(I) requires the **percentage of incoming freshmen** admitted to the institution who are in-state students calculated on a three-year rolling average and excluding foreign students, is **not less than fifty-five percent**.

In Appendix B: Paragraph (4)(a)(II) The **percentage of students enrolled at each campus** of the University of Colorado system who are in-state students is **not less than fifty-five percent** of the total student enrollment at each campus or of the University of Colorado System, respectively, including undergraduate and graduate students, calculated on a three-year rolling average and excluding foreign students and students enrolled solely in online courses.

In Appendix C: Paragraph (4)(a)(V) requires that the **total number of foreign students enrolled at each specific campus** of the university of Colorado system **does not exceed fifteen percent** of the total student enrollment, including undergraduate and graduate students, respectively.

In Appendix D: Paragraph (4)(b) requires that qualified in-state students are not displaced or denied admissions as a result of the provisions of this subsection (4) and that any increase in the enrollment of foreign students is a result of increased capacity. Paragraph (4)(d)(III) requires annually reporting demonstrating that the academic admission standards for students who do not have in-state status are equal to or exceed those established for determining admission of in-state students and that qualified in-state students are not displaced or denied admission as a result of the provisions of this subsection (4).

Should you have any questions regarding this data, please contact:

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## Appendix A

C.R.S. 23-1-113.5

From paragraph (1), this requirement shall be met if the percentage of in-state students in the incoming freshman class for the then current fall term and the two previous fall terms averages not less than fifty-five percent.

(4) (a) The provisions of subsection (1) of this section regarding the percentage and fraction of students who are in-state students, as defined in section 23-7-102 (5), shall not apply to the university of Colorado system or to Colorado state university if the following requirements are met:

(l) The **percentage of incoming freshmen admitted to the institution who are in-state students calculated on a three-year rolling average and excluding foreign students, is not less than fifty-five percent;**

	Enrollment			Adjusted Enrollment (with Colorado Scholars)			Residency Percentage			3-Yr Avg	≥ 55%
	Fall 2018	Fall 2019	Fall 2020	Fall 2018	Fall 2019	Fall 2020	Fall 2018	Fall 2019	Fall 2020		
<b>Resident Students</b>	<b>6,652</b>	<b>6,636</b>	<b>5,819</b>	<b>6,925</b>	<b>6,937</b>	<b>6,098</b>					
CU Boulder	3,409	3,763	3,482	3,682	4,064	3,761	55%	56%	58%	56%	Yes
<b>Colorado Scholars*</b>	<b>273</b>	<b>301</b>	<b>279</b>	-	-	-					
CU Denver	1,533	1,393	1,236	1,533	1,393	1,236	90%	91%	92%	91%	Yes
UCCS	1,710	1,480	1,101	1,710	1,480	1,101	84%	84%	85%	84%	Yes
<b>Total Students</b>	<b>10,476</b>	<b>10,456</b>	<b>8,972</b>	<b>10,450</b>	<b>10,493</b>	<b>9,120</b>					
<b>CU Boulder</b>	<b>6,683</b>	<b>7,102</b>	<b>6,299</b>	<b>6,697</b>	<b>7,201</b>	<b>6,491</b>					
<b>CU Denver</b>	<b>1,742</b>	<b>1,568</b>	<b>1,374</b>	<b>1,707</b>	<b>1,524</b>	<b>1,337</b>					
<b>UCCS</b>	<b>2,051</b>	<b>1,786</b>	<b>1,299</b>	<b>2,046</b>	<b>1,768</b>	<b>1,292</b>					

**\* Colorado Scholars count limited to 8% of Residents**

- Source: SURDS End-of-term Enrollment File, fall term
- Data Filters: First-Time Freshman (Registration Status=1, Student Level<19); International exclusion (Ethnicity = Non-Resident Alien), Includes only student taking resident instruction hours; The data source, time period, and filters are specified in CDHE Admission Policy, section 7.02 and subsections 7.02.01 and 7.02.02.
- Colorado Scholars Source: CU-Boulder Office of Planning, Budget and Analysis
- International Students with non-resident tuition classification are excluded per statute, but included for reference below

	Fall 2018	Fall 2019	Fall 2020
Boulder	259	202	87
Denver	35	44	37
UCCS	5	18	7



**Appendix B**

C.R.S. 23-1-113.5

From paragraph (1), this requirement requires that the fraction of in-state students enrolled at each state-supported institution of higher education averages not less than fifty-five percent of the total fiscal year student enrollment for the then current fiscal year plus the two previous fiscal years.

(4) (a) The provisions of subsection (1) of this section regarding the percentage and fraction of students who are in-state students, as defined in section 23-7-102 (5), shall not apply to the university of Colorado system or to Colorado state university if the following requirements are met:

(II) The **percentage of students enrolled at each campus** of the university of Colorado system, or at Colorado state university, at the University of Northern Colorado, or at the Colorado School of Mines who are in-state students **is not less than fifty-five percent** of the total student enrollment at each campus or of the University of Colorado System, at Colorado state university, at the University of Northern Colorado, or at the Colorado School of Mines, respectively, including undergraduate and graduate students, calculated on a three-year rolling average and excluding foreign students and students enrolled solely in online courses

FTE Enrollment	FY 2018-19	FY 2019-20	FY 2020-21		FY 2018-19	FY 2019-20	FY 2019-20	3-Yr Avg	>=55%
<b>Resident</b>	<b>41,817</b>	<b>41,844</b>	<b>42,113</b>						
CU Boulder	18,200	18,622	18,800						
CU Denver	14,683	14,525	14,965		65%	63%	63%	64%	Yes
UCCS	8,934	8,697	8,348		87%	87%	87%	87%	Yes
<b>Non-Resident</b>	<b>17,743</b>	<b>17,904</b>	<b>17,539</b>						
CU Boulder	13,101	13,396	13,019						
CU Denver	3,231	3,158	3,282						
UCCS	1,411	1,350	1,237						
<b>FTE Total</b>	<b>59,560</b>	<b>59,748</b>	<b>59,652</b>						
<b>CU Boulder</b>	<b>31,301</b>	<b>32,018</b>	<b>31,819</b>						
<b>CU Denver</b>	<b>17,914</b>	<b>17,683</b>	<b>18,247</b>						
<b>UCCS</b>	<b>10,345</b>	<b>10,047</b>	<b>9,586</b>						
<b>International FTE (excluded per statute)</b>									
	<b>3,596</b>	<b>3,313</b>	<b>2,631</b>						
CU Boulder	2,612	2,389	1,771						
CU Denver	860	803	756						
UCCS	124	121	105						
<b>Exclusively Online Enrollments (excluded per statute)</b>									
	<b>2,286</b>	<b>2,436</b>	<b>3,019</b>						
CU Boulder	537	639	914						
CU Denver	1,110	1,163	1,542						
UCCS	639	635	563						
<b>Colorado Scholars (count twice per statute)*</b>									
CU Boulder	1,444 of 4,148	1,477 of 4,279	1,470 of 4,298						
CU Denver	-	-	-						
UCCS	-	-	-						
<b>Adjusted FTE Enrollment</b>									
<b>Adjusted Resident FTE</b>	<b>41,633</b>	<b>41,623</b>	<b>41,608</b>						
CU Boulder	19,350	18,304	18,427						
CU Denver	13,865	13,661	13,808						
UCCS	8,418	8,180	7,903						
<b>Adjusted Non-Resident FTE</b>	<b>13,489</b>	<b>13,854</b>	<b>13,863</b>						
CU Boulder	10,247	10,687	10,708						
CU Denver	2,079	2,056	2,141						
UCCS	1,164	1,111	1,014						
<b>Adjusted FTE Total</b>	<b>55,122</b>	<b>55,476</b>	<b>55,471</b>						
<b>CU Boulder</b>	<b>29,596</b>	<b>28,991</b>	<b>29,135</b>						
<b>CU Denver</b>	<b>15,944</b>	<b>15,717</b>	<b>15,949</b>						
<b>UCCS</b>	<b>9,582</b>	<b>9,291</b>	<b>8,917</b>						

\*Colorado Scholars count limited to 8% of Residents

- FTE Source: CDHE FTE Report, Includes only student taking resident instruction hours
- International Data Source: SURDS End-of-Term Enrollment File, Academic Year, Total RI credit hours of Non-Resident Alien Students with RI credit hours, divided by 30; International Students with non-resident tuition classification are excluded per statute
- Colorado Scholars Source: CU-Boulder Office of Planning, Budget and Analysis



**Appendix C**

C.R.S. 23-1-113.5

(4) (a) The provisions of subsection (1) of this section regarding the percentage and fraction of students who are in-state students, as defined in section 23-7-102 (5), shall not apply to the university of Colorado system or to Colorado state university if the following requirements are met:

(V) The total **number of foreign students enrolled at each specific campus** of the university of Colorado system, or at Colorado state university, at the University of Northern Colorado, at the Colorado School of Mines **does not exceed fifteen percent** of the total student enrollment, including undergraduate and graduate students, enrolled at the campus, or at Colorado state university, at the University of Northern Colorado, or at the Colorado School of Mines, respectively.

	FY 2019 (Fall 2018)	FY 2020 (Fall 2019)	FY 2021 (Fall 2020)		Fall 2017	Fall 2018	Fall 2020		Less Than 15%
<b>Foreign Students</b>	<b>4,953</b>	<b>4,809</b>	<b>4,096</b>						
CU Boulder	3,188	3,050	2,387		9%	8%	6%		Yes
CU Denver	1,561	1,557	1,539		6%	6%	6%		Yes
UCCS	204	202	170		2%	2%	1%		Yes
<b>Other</b>	<b>70,496</b>	<b>70,791</b>	<b>70,444</b>						
CU Boulder	33,493	34,833	35,050						
CU Denver	24,084	23,353	23,184						
UCCS	12,919	12,605	12,210						
<b>Grand Total</b>	<b>75,449</b>	<b>75,600</b>	<b>74,540</b>						
<b>CU Boulder</b>	<b>36,681</b>	<b>37,883</b>	<b>37,437</b>						
<b>CU Denver</b>	<b>25,645</b>	<b>24,910</b>	<b>24,723</b>						
<b>UCCS</b>	<b>13,123</b>	<b>12,807</b>	<b>12,380</b>						

Source: SURDS End-of-Term Enrollment File, Foreign/International (Ethnicity = Non-Resident Alien), Includes students enrolled for credit in extended studies (cash-funded)



## Appendix D

### **Section 23-1-113.5 (4)(b):**

The University of Colorado and Colorado State University shall annually report to the commission information demonstrating that qualified in-state students are not displaced or denied admissions as a result of the provisions of this subsection (4) and that any increase in the enrollment of foreign students at a specific campus of the university of Colorado system or at Colorado state university is a result of increased capacity at the campus or at Colorado state university, respectively.

### **Section 23-1-113.5 (4)(d)(III):**

As part of the report required pursuant to this subsection (4)(d), in collaboration with the institutions, the department shall demonstrate that the institutions are complying with the provisions of section 23-1-113 (1)(a) that require that the academic admission standards for students who do not have in-state status, as determined pursuant to section 23-7-103, are equal to or exceed those established for determining admission of in-state students, and the requirements of subsection (4)(b) of this section, that require that certain institutions annually report information demonstrating that qualified in-state students are not displaced or denied admission as a result of the provisions of this subsection (4).

### **Examples: Why CU Boulder freshman applicants with high test score might be denied**

- a. Applicants may not have met graduation requirements and officially graduated from high school.
- b. Applicants may have academic suspensions or disciplinary suspensions from the high school that would warrant CU Boulder not offering admission.
- c. Applicants may have a criminal history that is serious enough that CU Boulder will not offer admission.
- d. Applicants may have poor grades in courses that are deemed necessary for success in certain majors at CU Boulder. (ex. math and sciences grades are poor and the student wants a CU Boulder STEM major)
- e. Recommendations may have information included that demonstrates there is concern about (student success based) on high school performance and whether the student can be successful in CU Boulder's academic environment.
- f. Applicants may have significant downward grade trend in their academic record (ex. 11<sup>th</sup> and 12<sup>th</sup> grade).

### **Primary/Secondary Admission Factors**

The CU Boulder Admissions Office practices holistic review of all freshman and transfer applicants. All applications are read and decisioned by trained admission professionals using a variety of **primary academic factors**, as well as **secondary factors** related to the student's experiences, unique contributions, academic disadvantage, and achievement beyond circumstance.

Primary factors are considered most important and always considered first in the review of an applicant's credentials. Secondary factors may/may not contribute to the admission decision on an individual applicant. Not all secondary factors that are present are considered unless they provide additional information or relevant context to the application review.



**Primary Factors Considered in the Admissions Decision**

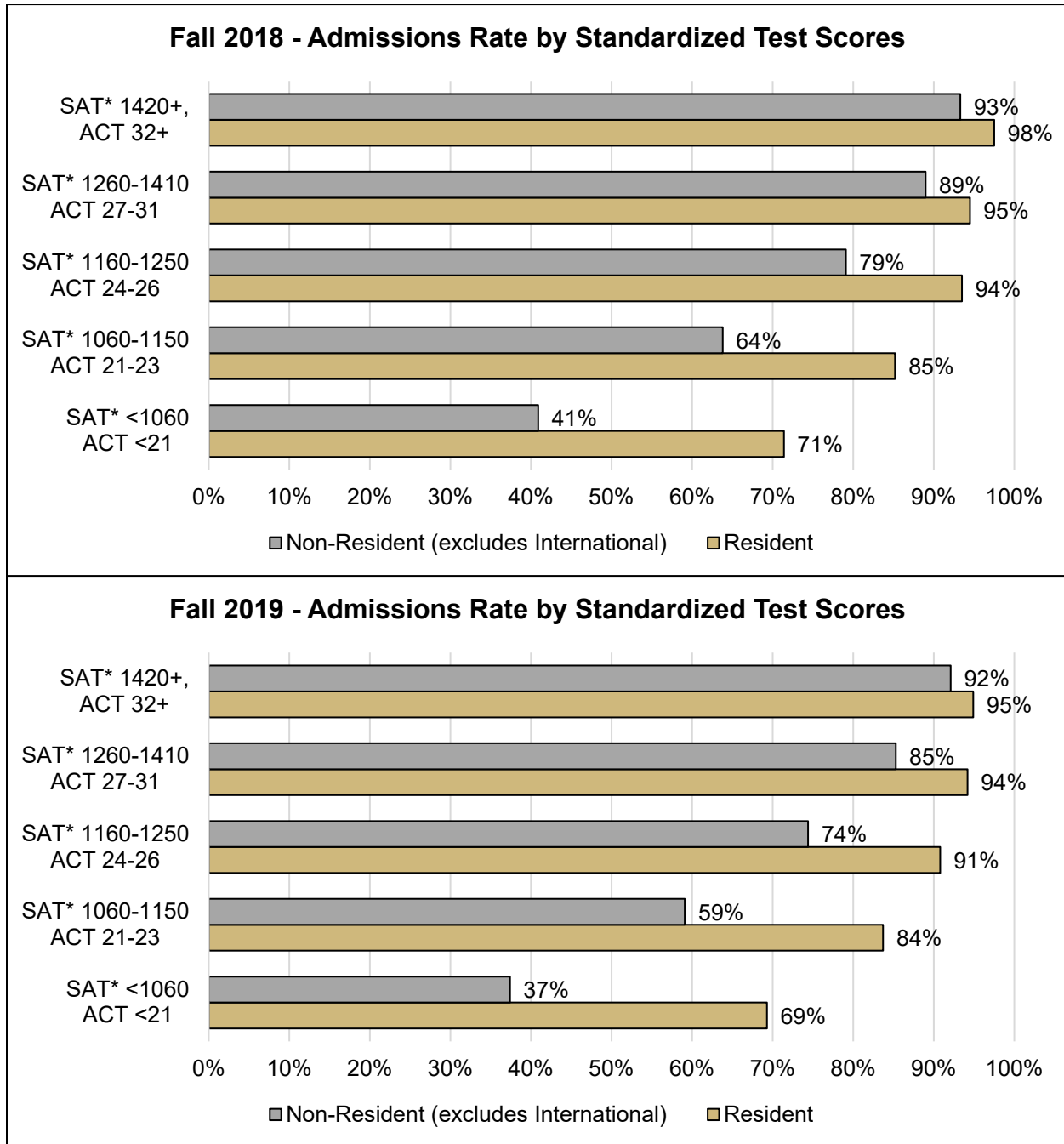
- ✓ High School Grade Point Average
- ✓ High School Courses
- ✓ Class Rank (if available)
- ✓ Minimum Academic Preparation Standards (MAPS)
- ✓ Quality of Collegiate Institution (if transfer student)
- ✓ Personal Essays
- ✓ Letters of Recommendation

**Secondary Factors that may be considered in the Admissions Decision**

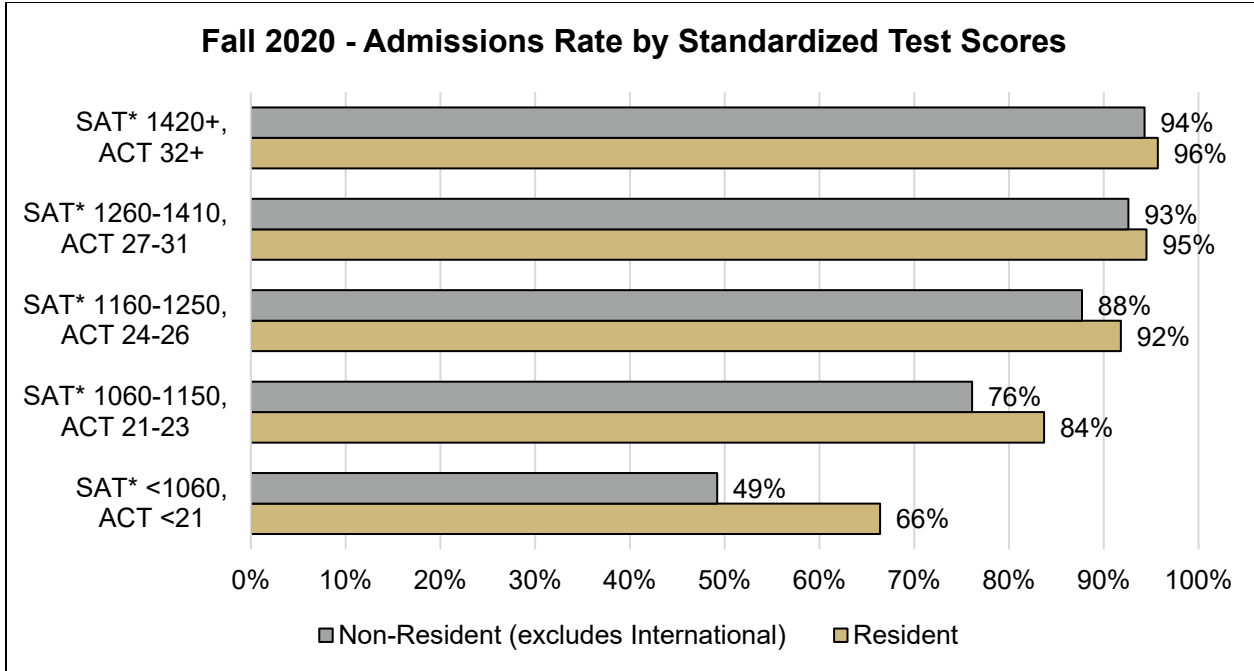
- ✓ Application Questions (several questions) – academic or socioeconomic disadvantage
- ✓ Demographics
- ✓ First Generation Status
- ✓ Athletes
- ✓ Non-Traditional College Students
- ✓ Geographically Underrepresented Students
- ✓ Performing Arts
- ✓ Standardized Test Scores (optional)



### Admissions Rates by Standardized Test Scores









### Admissions Rates by High School GPA

